

Mental Health America of Greater Houston

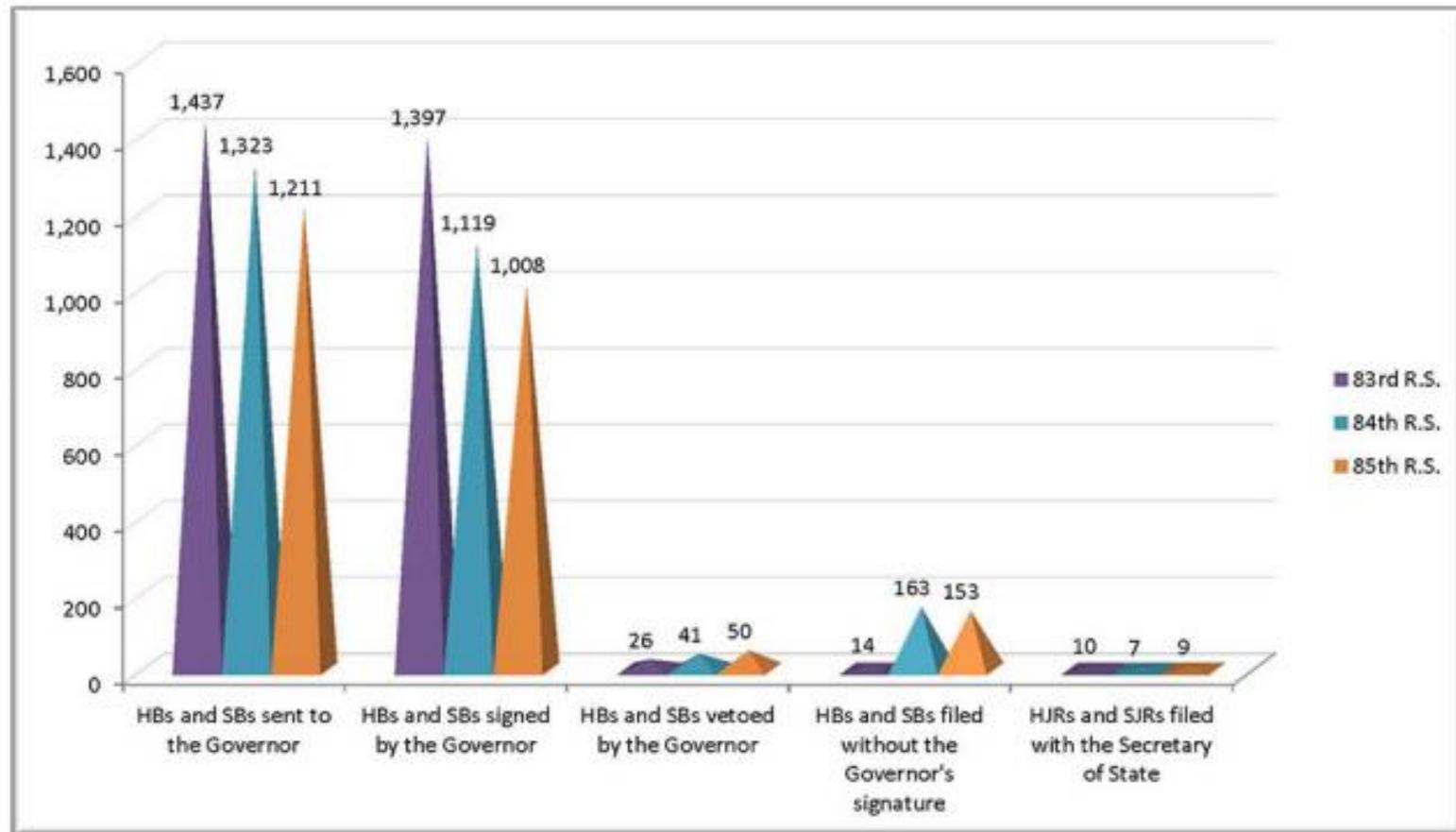
July 2017



Previous Legislative Sessions

83rd Legislative Session: January 8, 2013 - May 27, 2013

84th Legislative Session: January 13, 2015 - June 1, 2015



Source: <http://www.lrl.state.tx.us/whatsNew/client/index.cfm/Legislative-process>



Texas 85th Regular Session

January 10, 2017 - May 29, 2017

Leadership:

Governor: Greg Abbott (R)

Lieutenant Governor: Dan Patrick (R)

Speaker of the House: Joe Straus (R – San Antonio)

Bill Statistics for the 85th Legislature

Status	HB	HCR	HJR	HR	SB	SCR	SJR	SR	Total HB & SB	Total
Filed	4333	138	111	2707	2298	64	58	963	6631	10672
Passed	700	68	3	2682	511	29	6	961	1211	4960
Vetoed	36	0	0	0	15	0	0	0	51	<u>51</u>

Source: <http://www.lrl.texas.gov/sessions/sessionSnapshot.cfm?legSession=85-0>

Biennial Revenue Estimate (BRE): 2018 – 2019

General Revenue Fund: \$104.9 billion

- ~ 7 billion less than allocated for 2015

Rainy Day Fund: \$12 billion

When presented, estimates suggested \$109 billion in General Revenue monies would be required to fund programs at **established levels.**

*Prop 7, passed by tax payers in 2015, required the state to **dedicate up to \$5 billion** in sales tax revenue to the State Highway Fund.

Hegar gives lawmakers dour revenue estimate for 2017 session

Facing sluggish economic forecasts, Comptroller Glenn Hegar announced Monday that lawmakers will have \$104.87 billion in state funds at their disposal in crafting the next two-year budget, a 2.7 percent decrease from the last session two years ago. [f](#) [t](#)

BY EDGAR WALTERS JAN. 9, 2017 10:04 AM



Ahead of the start of the 85th Legislature, state Comptroller Glenn Hegar offers lawmakers the revenue estimate for the biennial budget. © Bob Daemmerich for The Texas Tribune

Source : www.texastribune.org/2017/01/09/hegar-gives-lawmakers-dour-revenue-estimate-2017

Base Budget Breakdown: SB 1/HB 1

Senate

Finance Chairman Jane Nelson filed SB 1, which serves as the Senate's base budget and establishes state funding priorities for the next two years.

•SB 1 includes:

- \$103.6 billion of general state funding with overall spending — including federal and other funds — of \$213.4 billion.

House

Texas House Speaker Joe Straus filed HB 1, the House's initial 2018-2019 budget.

HB 1 includes:

- \$108.9 billion in general fund allocations, approximately \$4 billion more than the Comptroller's estimated available revenue, and a total budget of \$221.3 billion.

**Total difference:
5.3 billion in general state funding**

Final Budget

SB 1 includes:

– 2018-2019: \$217 billion

- Total General Revenue spending: **\$107.8 billion** — approximately the same amount as the 2016-2017 budget (\$108 billion).
- The final deal:
 - Defers \$1.8 billion of Prop 7 funds until FY 2020 – **allowing \$1.8 billion to be counted as General Revenue available in 2018-2019.**
 - Draws down less than \$1 billion from the \$10 billion Rainy Day Fund to be used almost entirely for state facilities repairs, construction and equipment purchases.

– Behavioral Health Funding:

- \$160 million added for various community-based services and projects
- \$35 million increase approved for state hospital operations, and
- \$300 million from the Rainy Day Fund to be used for state hospital repairs and construction -- "HHSC shall develop a comprehensive inpatient mental health plan for the replacement or significant repair of state hospitals or other state-funded inpatient mental health facilities to expand inpatient mental health capacity over the next three biennia."

Local Burden of Unmet Mental Health Needs on Texas Counties

30,000

Texas children are at risk for entry into the “school to prison pipeline”



300,000

Texans in need receive no treatment at all

THE COST of UNMET MENTAL HEALTH NEED

\$2.2 billion

total cost to local Texas governments

\$1.4 billion

in emergency room costs

\$700 million

in local justice system costs

\$100 million other



“SUPER UTILIZATION”



do not receive care adequate to break the cycle of “super utilization”



6 in 7

who need ACT do not receive it

9 in 10

who need FACT do not receive it



Jail Costs for Individuals with Mental Illness

\$461 million

Juvenile Justice Costs for Youth with Serious Emotional Disturbances

\$236 million

Psychiatric Emergency Department Costs

\$965 million

Alcohol and Substance Abuse Emergency Department Costs

\$457 million

Other Costs (e.g. shelter services to homeless individuals and school district costs)

\$100 million

Total Costs to Local Governments

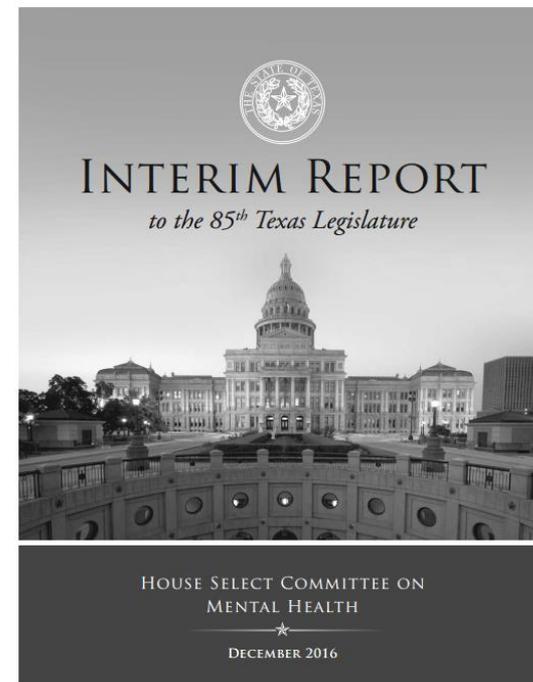
\$2.2 billion

House Select Committee on Mental Health

Speaker Joe Straus appointed the Select Committee in November 2015

Members:

- Representative Four Price (R-Amarillo), Committee Chair
- Representative Joe Moody (D-El Paso), Vice Chair
- Representative Greg Bonnen (R-Friendswood)
- Representative Garnet Coleman (D-Houston)
- Representative Sarah Davis (R-Houston)
- Representative Rick Galindo (R-San Antonio)
- Representative Sergio Munoz (D-Palmview)
- Representative Andy Murr (R-Junction)
- Representative Toni Rose (D-Dallas)
- Representative Kenneth Sheets (R-Dallas)
- Representative Senfronia Thompson (D-Houston)
- Representative Chris Turner (D-Grand Prairie)
- Representative James White (R-Hillister)



The Select Committee led 8 public hearings:

- Mental Health Overview (1)
- Mental and Behavioral Health Services and Treatments For Children (2)
- Mental and Behavioral Health Services and Treatment Access, Continuity of Care, Coordination, and Workforce (3,4)
- Insurance Coverage and Parity and Law Enforcement (5)
- Substance Abuse, Homelessness, and Veterans (6)
- Public Testimony (7)
- State Hospitals, Options for Addressing Needs, and Mental Health Care on Campuses of Higher Education (8)

[Link to the Report](#)

House Select Committee On Mental Health: Opportunities to Solve Existing Service Gaps

- Prioritizing early intervention and prevention measures – especially among school age children
- Expanding innovative public school-based programs
- Sustainability of the 1115 Transformation Waiver / DSRIP funded programs
- Expanding bed capacity by expanding step-down beds to provide a continuum of care
 - Part of this is expanding jail diversion programs for nonviolent offenders
- Continuing to address mental health workforce shortages through educational incentives and by expanding the availability and utilization of technology, such as telemedicine
 - Truly integrating healthcare to treat the whole person- physically & mentally
 - Rep. Four Price (R- Amarillo) understands issues related to IHC. Questions remain among the committee surrounding the implementation.

Impact: House Select Committee on Mental Health

- Increased focus on a prevention model of care

- A more strategic and holistic approach to Mental Health and Behavioral Health funding

- Engaged group of advocates with the House, increasing Mental Health and Behavioral Health focused bills filed

Mental Health & Substance Abuse (I0019)

Status	HB	SB	Total
Filed	122	67	189
Passed	16	17	33
Vetoed	0	1	1

Source: <http://www.capitol.state.tx.us/Home.aspx>

Spotlight: Mental Health and Behavioral Health

BILL #	AUTHOR	CAPTION	STATUS
HB 10	Price Bonnen, Greg Rose Muñoz, Jr. Coleman	Relating to access to and benefits for mental health conditions and substance use disorders.	Effective on 9/1/17
HB 13	Price Turner White Clardy Moody	Relating to the creation of a matching grant program to support community mental health programs for individuals experiencing mental illness and the coordination of certain behavioral health grants.	This Act takes effect immediately, but only if a specific appropriation for the implementation of the Act is provided in a general appropriations act of the 85th Legislature.
HB 337	Collier Anderson, Charles "Doc" Coleman Longoria Phelan	Relating to the continuation of certain public benefits, including medical assistance benefits, for individuals after release from confinement in a county jail.	Effective on 9/1/17
HB 1600	Thompson, Senfronia Price Lucio III Bonnen, Greg Wu	Relating to certain mental health screenings under the Texas Health Steps program.	Effective on 9/1/17
SB 74	Nelson	Relating to the provision of certain behavioral health services to children, adolescents, and their families under a contract with a managed care organization.	Effective immediately
SB 292	Huffman Nelson Schwertner	Relating to the creation of grant programs to reduce recidivism, arrest, and incarceration of individuals with mental illness.	Effective on 9/1/17
SB 344	West	Relating to the authority of emergency medical services personnel of certain emergency medical services providers to transport a person for emergency detention.	Effective immediately
SB 674	Schwertner	Relating to licensing for certain health professions, including an expedited process for certain physicians specializing in psychiatry; authorizing a fee.	Effective on 9/1/17
SB 1326	Zaffirini	Relating to procedures regarding criminal defendants who are or may be persons with a mental illness or an intellectual disability and to certain duties of the Office of Court Administration of the Texas Judicial System related to persons with mental illness.	Effective on 9/1/17
SB 1849	Whitmire	Relating to interactions between law enforcement and individuals detained or arrested on suspicion of the commission of criminal offenses, to the confinement, conviction, or release of those individuals, and to grants supporting populations that are more likely to interact frequently with law enforcement.	This Act takes effect September 1, 2017, except Section 4.03 takes effect January 1, 2018.

Case Study: Center for School Behavioral Health Legislation

House Bill 3853

- Author: Coleman
- Relating to the availability of certain behavioral health professionals at certain public schools.

Actions: (descending date order)

	Description	Comment	Date▼
H	Left pending in committee		05/02/2017
H	Testimony taken/registration(s) recorded in committee		05/02/2017
H	Committee substitute considered in committee		05/02/2017
H	Considered in public hearing		05/02/2017
H	Scheduled for public hearing on . . .		05/02/2017
H	Referred to Public Education		03/30/2017
H	Read first time		03/30/2017
H	Filed		03/10/2017

Support list:

National Association of Social Workers - Texas Chapter, Texas State Teachers Association, Texas School Alliance, Disability Rights Texas, Children's Defense Fund-Texas, NATIONAL ALLIANCE on Mental Illness (NAMI) Texas, Texas American Federation of Teachers, Texas Council of Community Centers, Mayor's Office, City of Houston, Methodist Healthcare Ministries of South Texas, Inc., Coalition of Texans with Disabilities, Texans Care for Children, Children at Risk, Easter Seals, Communities for Recovery, United Ways of Texas, Texas PTA, Texas Psychological Association, Association of Texas Professional Educators, Texas Classroom Teachers Association.

Case Study: Center for School Behavioral Health Legislation

House Bill 3887

- Author: Coleman
- Sponsor: Zaffirini
- Relating to trauma training for public school personnel.

Support list:

University of Texas Health Science Center at Houston, Texas Counseling Association, Texas PTA, Texas Counseling Association, Coalition of Texans with Disabilities, National Association of Social Workers - Texas Chapter, NATIONAL Alliance on Mental Illness (NAMI) Texas, Association of Substance Abuse Programs, Mayor's Office, City of Houston, American Federation of Teachers, Mexican American Legal Defense and Educational Fund, Texans Care for Children, Texas Suicide Prevention Council, United Ways of Texas

House Local, Consent, and Resolutions Third Reading Vote:

- Biedermann, Leach, Phillips, Rinaldi, Schaefer, Tinderholt, and Zedler

Senate Education Committee Vote:

- Bettencourt, Campbell, Huffines, Hughes

Actions: (descending date order)

Viewing Votes: [Most Recent House Vote](#)

	Description	Comment	Date ▼
S	Left pending in committee		05/19/2017
S	Considered in public hearing		05/19/2017
S	Left pending in committee		05/18/2017
S	Testimony taken in committee		05/18/2017
S	Considered in public hearing		05/18/2017
S	Scheduled for public hearing on . . .		05/18/2017
S	Referred to Education		05/12/2017
S	Read first time		05/12/2017
S	Received from the House		05/10/2017
H	Reported engrossed		05/09/2017
H	Nonrecord vote recorded in Journal		05/09/2017
H	Record vote	RV#1049	05/09/2017
H	Passed		05/09/2017
H	Read 3rd time		05/09/2017
H	Nonrecord vote recorded in Journal		05/09/2017
H	Passed to engrossment		05/09/2017
H	Read 2nd time		05/09/2017
H	Placed on Local, Consent, and Res. Calendar		05/09/2017
H	Considered in Local & Consent Calendars		05/08/2017
H	Comm. report sent to Local & Consent Calendar		05/03/2017
H	Committee report distributed		05/03/2017
H	Comte report filed with Committee Coordinator		05/02/2017
H	Reported favorably as substituted		04/27/2017
H	Recommended to be sent to Local & Consent		04/27/2017
H	Committee substitute considered in committee		04/27/2017
H	Considered in public hearing		04/27/2017
H	Left pending in committee		04/18/2017
H	Testimony taken/registration(s) recorded in committee		04/18/2017
H	Committee substitute considered in committee		04/18/2017
H	Considered in public hearing		04/18/2017
H	Scheduled for public hearing on . . .		04/18/2017
H	Referred to Public Education		03/31/2017
H	Read first time		03/31/2017
H	Filed		03/10/2017

Case Study: Center for School Behavioral Health Legislation

House Bill 2623

- Author: Allen | Thompson, Senfronia
- Sponsor: Zaffirini
- Relating to requiring school districts and certain facilities to assist students in making the transition back to school after certain prolonged placements outside of school.

Support list:

Harris County Juvenile Probation Department, Disability Rights Texas, Texas NAACP, One Voice Texas, Texas State Teachers Association, Texas Appleseed, Texas CASA, Coalition of Human Rights Policy Advocates, Texas Counseling Association, Texas Association of School Boards, Houston ISD, Association of Substance Abuse Programs, Mayor's Office, City of Houston, Coalition of Texans with Disabilities, Texas Association for the Protection of Children, Mexican American Legal Defense and Educational Fund, Children at Risk, Texans Care for Children, ACLU of Texas, Communities for Recovery, United Ways of Texas, Texas PTA, Association of Texas Professional Educators.

House Local, Consent, and Resolutions Third Reading Vote:

- Biedermann, G. Bonnen, Burrows, Fallon, Goldman, Parker Simmons, Springer, Swanson and Tinderholt

Senate Education Committee Vote:

- Bettencourt, Campbell, Huffines, Hughes

Actions: (descending date order)

Viewing Votes: [Most Recent House Vote](#)

Description	Comment	Date
S Left pending in committee		05/19/2017
S Considered in public hearing		05/19/2017
S Left pending in committee		05/18/2017
S Testimony taken in committee		05/18/2017
S Considered in public hearing		05/18/2017
S Scheduled for public hearing on . . .		05/18/2017
S Referred to Education		05/12/2017
S Read first time		05/12/2017
S Received from the House		05/10/2017
H Reported engrossed		05/09/2017
H Nonrecord vote recorded in Journal		05/09/2017
H Record vote	RV#1049	05/09/2017
H Passed		05/09/2017
H Read 3rd time		05/09/2017
H Nonrecord vote recorded in Journal		05/09/2017
H Passed to engrossment		05/09/2017
H Read 2nd time		05/09/2017
H Placed on Local, Consent, and Res. Calendar		05/09/2017
H Considered in Local & Consent Calendars		05/08/2017
H Comm. report sent to Local & Consent Calendar		05/03/2017
H Committee report distributed		05/02/2017
H Comte report filed with Committee Coordinator		05/02/2017
H Reported favorably as substituted		04/18/2017
H Recommended to be sent to Local & Consent		04/18/2017
H Committee substitute considered in committee		04/18/2017
H Considered in public hearing		04/18/2017
H Left pending in committee		04/04/2017
H Testimony taken/registration(s) recorded in committee		04/04/2017
H Committee substitute considered in committee		04/04/2017
H Considered in public hearing		04/04/2017
H Scheduled for public hearing on . . .		04/04/2017
H Referred to Public Education		03/21/2017
H Read first time		03/21/2017
H Filed		03/01/2017

Case Study: Women's Mental Health

BILL #	AUTHOR	CAPTION	STATUS
HB 2135	Coleman Farrar Guillen	Relating to coverage for certain services and the provision of certain information relating to postpartum depression under the medical assistance and CHIP perinatal programs.	05/04/2017 H Committee report sent to Calendars
HB 2466	Davis, Sarah Thompson, Senfronia Price Zerwas Collier	Relating to coverage for certain services related to maternal depression under the Medicaid and child health plan programs.	06/15/2017 E Effective on 9/1/17
HB 2303	Thierry	Relating to coverage for certain services related to maternal depression under the Medicaid and child health plan programs.	04/04/2017 H Withdrawn from schedule
HB 2604	Farrar	Relating to a strategic plan to address postpartum depression.	05/03/2017 H Committee report sent to Calendars
SB 808	Miles	Relating to coverage for certain services related to maternal depression under the Medicaid and child health plan programs.	02/22/2017 S Referred to Health & Human Services
HB 2403	Thierry Thompson, Senfronia Johnson, Eric Coleman Walle	Relating to a study concerning maternal mortality and morbidity in the state's African American population.	05/12/2017 H Returned to Local & Consent Calendars Comm
SB 1929	Kolkhorst	Relating to maternal mortality and morbidity and pregnancy-related deaths, including postpartum depression.	05/27/2017 S House appoints conferees-reported

Lessons Learned: Avoiding Pitfalls

- **Direct engagement of the State House of Representatives regarding MH / BH landscape**
- **Strategic messaging and funding solutions to securing and maintaining funding during an economic downturn**
- **Recognition of the dynamic of House versus Senate**
- **Ongoing efforts to combat existing Senate views on Mental Health legislation as an unfunded mandate, as well as the conflation of maternal mental health legislation with pro-choice legislation**